DEMANDS FOR SUPPLEMENTARY GRANTS.

DEMAND VIII—PUBLIC WORKS.

MR. J. S. WESTERDALE (*Chief Engineer*) : Sir, I move for a grant, not exceeding Rs.14,663, under Demand VIII—Public Works, for the purpose of entertaining a preliminary staff for town-planning, for the investigation of schemes and for the preparation of estimates. The staff will be required for the remainder of the year, i.e. for 8 months and 8 days.

The first question that is usually raised when demands for supplementary grants are made is why provision was not made when the Budget for the year was prepared. There were two reasons, Sir, why that could not be done in regard to this matter. The first was that this too was included with a large number of other important works which Government found it impossible to provide for in the Budget. When I prepared the Budget for 1108 in my office it amounted to Rs. 42,28,300. On being ordered by Government to reduce it I brought it down to Rs. 35 lakhs; and as finally passed it was only Rs. 29 lakhs. It was inevitable in such circumstances that a large number of really useful and important works were omitted. That is the first reason.

The second reason was that Government felt some diffidence in providing funds in the Budget for working under an enactment which had not yet been finally passed by this House. They were aware that the Act had the general support of the House; but they felt that until it became law it was not quite correct to provide funds for the working of it.

The urgent necessity for this staff has arisen because there has been a recent impetus to town-planning and I must have this staff if I am to do anything in the direction of town-planning which has been talked about for years without any work being done actually. One of most important items is the selection of sites for important Government buildings, the Council Chamber, for instance, which is necessary for the new legislature. There is a lot of work to be done in selecting sites which should not be selected piecemeal. It is an essential feature of town-planning that sites for various purposes should be considered comparatively Mr. Krumbiegel has made some valuable suggestions for improving the town. These suggestions have to be investigated, and schemes worked out.

I may be asked, Sir, why I should not do all these with my present staff. Sir, it may be a matter of surprise to this House to know that I have not a single Surveyor in the whole P. W. D. in this State. What survey has to be done in my Department is done by Surveyors who form part of the work establishment and are charged to the specific work for which the survey is required.

So far as my general establishment is concerned, as a result of the recommendations of the Retrenchment Committee, seven Overseers were abolished from the 1st Chingam 1108. When Mr. Krumbiegel came here, he wanted a man to go out with him to work under his instructions, to make a survey and lay out proposals. I was asked to supply

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a man. I had to supply 4 Surveyors in all, in each case his pay being charged to some other works.

Sir, if we are to do any constructive work, if we are going to make any proposal, draw up a definite plan of work, in other words start operations under Town-Planning Act, we must have an organised staff permanently devoted to this purpose. Even if the Division Office staff could do it, I do not think it would be sound policy to ask them to do it. What is required is a central organisation devoted entirely to this work under the direction of the Director of Town-Planning. The minimum staff required is a Supervisor, two Overseers, one Architectural Draftsman, one Clerk-Typist and 3 peons. The provision also includes incidental expenses by way of T. A. and the pay of lascars to carry the chains and other instruments. The total cost works out to Rs. 1564. The present provision is for 8 months and 8 days.

There is just one small misleading statement made in the printed statement. It says that the staff is intended for the investigation of a scheme for Trivandrum. That is not our entire intention. The staff is intended as town planning staff for the whole State. The House will realise that the Director of Town-Planning has got to advise and assist all the municipalities in the State; and, under the Act, we have got to draw up rules and procedure for doing so. I may also point out that, in Section 5, Chapter III, of the Act, it is stated that the Government may appoint a person to be Director of Town-Planning for Travancore, and may assign to him, from time to time, such establishment as they think fit. I have already submitted, Sir, that Government do not propose to commence any work before the Act becomes law. At the same time, the general feeling is that it will become law. In any case, there is tremendous amount of work in town planning, which can be done without the Town-Planning Act in force. And, if the idea of the House is that town-planning should be taken up seriously in this State, the sooner we do it the better As regards Trivandrum itself there is plenty to be done in the immediate future. We have got to select sites which would be suitable relative to town planning as a whole. We require good sites for the High Court and for the Council Chamber, for instance. There is a tremendous programme in Trivandrum as we all know. There is a proposal under consideration for a bye-pass road for the M. S. road utilising the Cochar Channel. For all these a co-ordinated scheme has to be followed. We have also got housing schemes, for removing congested areas like the localities bordering the Chalai Bazaar. Town planning is intimately connected with public health. There are paddy fields in the heart of the town which are breeding grounds for mosquitoes. Such paddy fields may be utilised for town extension. For instance, the site of the new Central Station in Tampanur was the centre of a large extent of paddy fields. Before the work was completed many people were condemning the idea. But now we find the magnificent building there standing on a beautiful site. There is no reason why other paddy fields in the town should not be converted into similar

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[Mr. J. S. Westerdale].

useful building sites. Unless the Government interfere there is no doubt that the owners of these unhealthy plots will make their own use of the lands, probably against the interests of the town Town-planning is intended to deal with such cases. So, the House will see that, even as it is, we have plenty to do.

MR. A. THANU PILLAI (*Trivandrum*): When is the Director of Town-Planning likely to be appointed?

MR. J. S. WESTERDALE (*Chief Engineer*): The appointment has already been made tentatively subject to the Act being passed.

MR. A. THANU PILLAI (*Trivandrum*): Is it proposed to work the scheme through the Municipality or by the Government?

MR. J. S. WESTERDALE (*Chief Engineer*): Under the Act, they can be worked by the Municipality, or by the Government on behalf of the Municipality, or the Government in consultation with the Municipality may create a Town-Planning Trust.

MR. A. THANU PILLAI (*Trivandrum*): Hence my question, what the Government propose to do in the case of Trivandrum?

MR. J. S. WESTERDALE (*Chief Engineer*): It is too early to say anything definite about it. No doubt, the Municipality must be addressed on the matter.

MR. A. THANU PILLAI (*Trivandrum*): Has the Municipality been addressed, and if so, what is their reply?

MR. J. S. WESTERDALE (*Chief Engineer*): I have no information.

PRESIDENT: That is all beside the point, Mr. Thanu Pillai. This demand is for the preliminary staff for the work. That has not yet been passed. It is not in order now to discuss how the Act is going to be worked.

MR. A. THANU PILLAI (*Trivandrum*): Yes, Sir. May I submit that my question is quite relevant in view of the fact that after all it is the Municipality that is to be made liable for the liability incurred. Under the Regulation, Government will come forward and say "The work was done for the Municipality, and so the Municipality must pay." That is why I want the information in regard to Trivandrum so that I may make up my mind as to my stand in the matter; because I know the condition of the people here.

PRESIDENT: There is an Act coming into force if passed by the Council. The suggestion now is simply to have a staff to carry out the necessary preliminaries. If the Act is not passed some other means will have to be devised. That is why I say that it is not in order to discuss the working of the Act at the moment.

MR. K. P. KOCHUKORA TARAKAN (*Kunnatnad*): ടൌൺ പ്ലാനിംഗിനാവശ്യമുള്ള എസ്റ്റിമേറ്റ് തയാറാക്കുക, അന്വേഷണം നടത്തുക മുതലായവയ്ക്കായി ഉദ്ദേശിച്ചിട്ടുള്ള പ്രിലിമിനറി സ്റ്റാഫിനു ആവശ്യപ്പെ

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ട്ടിരിക്കുന്ന ര ,ന്നുറ ശ്ശ. ഫ ഫ ച. ിനു കാശ്ശു കുറയ്ക്കണമെന്നു ഞാൻ അഭിപ്രായപ്പെടുന്നു.

ടൌൺ പ്ലാനിങ്ങ് ആവശ്യമുണ്ടായിരുന്നാൽ കഴിഞ്ഞ ബഡ്ജറ്റ് കാലത്തുതന്നെ ഇതിലേക്കാവശ്യമുള്ള സംഖ്യ ബഡ്ജറിൽ ചേർക്കാമായിരുന്നു. ഇപ്പോൾ ആവശ്യപ്പെട്ടിരിക്കുന്ന സംഖ്യ ഇതിന്റെ പ്രിലിമിനറി ചിലവിനു് ആണെന്നു പറയുന്നതല്ലാതെ ഇതിലേക്കു് ഇനി എത്ര സംഖ്യ വേണ്ടിവരുമെന്നോ അല്ലെങ്കിൽ അതു ഒരു ഭീമമായ സംഖ്യ ആയിരിക്കുമോ എന്നോ അതുകൊണ്ടും തന്നെ നിശ്ചയമില്ല. ഇതിപ്പോൾ അനുവദിച്ചുകഴിഞ്ഞാൽ അടുത്ത ബഡ്ജറിൽ എട്ടോ പത്തോ ലക്ഷം രൂപാ ഈ ഇനത്തിനായി ചേർത്തുകൊണ്ടുവന്നു എന്നുവരാം. ഈ കൌൺസിൽ ഒരിക്കൽ ഇതിലേക്കു പണം അനുവദിച്ചശേഷം രണ്ടാമതു അനുവദിക്കയില്ല എന്നു പറയുന്നതു ഭംഗിയല്ല. അതിനാൽ ആദ്യമേതന്നെ ഈ സംഖ്യ അനുവദിക്കാതിരിക്കയാണു് നല്ലതു്.

ഇതിനുംപുറമെ തിരുവനന്തപുരം പട്ടണത്തിൽ ഏലക്ട്രിക്ക് സ്കീം, ടെലഫോണ് ഇടങ്ങിയുള്ളവയ്ക്കു ധാരാളം പണം ചിലവുചെയ്തുകഴിഞ്ഞു. വാട്ടർ വർക്സിനു പണം ധാരാളം ചിലവുചെയ്തു എങ്കിലും ഇനിയും അതു പൂർത്തിയായിട്ടില്ല. ഇതുകൂടാതെ ഡ്രയിനേജിനായി ഒരു വലിയ സംഖ്യ ചിലവാക്കേണ്ടതായുമിരിക്കുന്നു. ഈ സ്ഥിതിക്കു, മറ്റു പല സംഗതികളിലും ഗവണ്മെൻറിന്റെ കോശസ്ഥിതി തൃപ്തികരമല്ലെന്നു പറയുന്ന ഗവണ്മെൻറു തിരുവനന്തപുരം പട്ടണത്തിൽ ടൌൺ പ്ലാനിങ്ങിനു പണം അനുവദിക്കുന്നതു ശരിയല്ല.

ടൌൺ പ്ലാനിങ്ങ് മുനിസിപ്പാലിറ്റിയെ ഏല്പിക്കാൻകൂടി ഒരു വ്യവസ്ഥയുള്ളതായി കാണുന്നുണ്ടു്. എന്നാൽ ഗവണ്മെൻറു് അതിനു തയ്യാറായി കാണാത്തതിൽ അത്ഭുതപ്പെടുകയേ നിവൃത്തിയുള്ളൂ. ആലുവായിൽ അതിപ്രധാനമായ ആലുവാപ്പുഴ പാലം പണിയിക്കുന്നതിനു ആവശ്യപ്പെട്ടപ്പോൾ അതു മുനിസിപ്പാലിറ്റി നടത്തട്ടെ; ഗവണ്മെൻറു വേണമെങ്കിൽ കുറെ പണം കടം കൊടുക്കാമെന്നു പറഞ്ഞ ഗവണ്മെൻറു ഒരു വലിയ മുനിസിപ്പാലിറ്റിയുള്ള തിരുവനന്തപുരം പട്ടണത്തിലെ സംഗതി വന്നപ്പോൾ അതു ഗവണ്മെൻറിന്റെ സ്വന്തംപോലെയും മറ്റുള്ളവ പുറമ്പോക്കുപോലെയും വിചാരിച്ചു പ്രവർത്തിക്കുന്നതു ആക്ഷേപാർഹമാണു്. തിരുവിതാംകൂറിന്റെ മറ്റു ഭാഗങ്ങളിലെയും ആവശ്യങ്ങളും അത്യാവശ്യങ്ങളും അറിഞ്ഞു പ്രവൃത്തിക്കേണ്ടതു ഗവണ്മെൻറിന്റെ കടമയാകുന്നു.

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[Mr. K. P. Kochukora Tarakan].

ഇന്നലെ വിദ്യാഭ്യാസഡയറക്ടർ കുറെ വാദ്ധ്യാന്മാരെ നിയമിക്കുന്നതിനു ഒരു മൊത്തസംഖ്യ വേണമെന്നു പറഞ്ഞതുപോലെ ചീഫ് എൻജനീയർ സ്റ്റാഫിനു ഒരു മൊത്തസംഖ്യ വേണമെന്നു പറയുന്നതല്ലാതെ മറ്റു വിവരങ്ങളൊന്നും പറയാത്തതിന്റെ അർത്ഥം മനസ്സിലാകുന്നില്ല.

MR. E. V. KRISHNA PILLAI (*Kottarakara cum Kunnattur*): കൌൺസിൽ ഹാൾ പണിയിക്കേണ്ടതു ആലുവായിലോ തിരുവനന്തപുരത്തോ?

MR. K. P. KOCHUKORA TARAKAN (*Kunnatnad*): അതു തിരുവനന്തപുരത്തു തന്നെയാണു്.

MR. E. V. KRISHNA PILLAI (*Kottarakara cum Kunnattur*): ഹൈക്കോടതി പണിയിക്കേണ്ടതു ആലുവായിലൊ തിരുവനന്തപുരത്തൊ?

MR. K. P. KOCHUKORA TARAKAN (*Kunnatnad*): ഹൈക്കോടതി ഇപ്പോൾ തീത്തിരിക്കയാണല്ലൊ.

MR. TARIATU KUNJITOMMAN (*Commerce and Industry, North*): ഹൈക്കോടതി രാജ്യത്തിന്റെ മദ്ധ്യഭാഗത്തായാൽ തരക്കേടുണ്ടോ?

MR. K. P. KOCHUKORA TARAKAN (*Kunnatnad*): ഒരു തരക്കേടുമില്ല.

MR. TARIATU KUNJITOMMAN (*Commerce and Industry, North*): മൈസൂർ മഹാരാജാവിന്റെ താമസം മൈസൂരിലാണെങ്കിലും ഹൈക്കോടതിയും മറ്റു പബ്ലിക്ക് ആഫീസുകളും ബാംഗ്ലൂരിലല്ലേ?

MR. K. P. KOCHUKORA TARAKAN (*Kunnatnad*): അതെന്നാണു എന്റെ അറിവു.

തിരുവിതാംകൂറിന്റെ ഏതു ഭാഗത്താണു ഇങ്ങനെയുള്ള സ്ഥാപനങ്ങളുണ്ടാക്കേണ്ടതെന്നുള്ളതല്ല ഇവിടത്തെ വിവാദവിഷയം. തിരുവനന്തപുരം പട്ടണത്തിലെ ടൌൺ പ്ലാനിങ്ങ് ജോലി മുനിസിപ്പാലിറ്റി തന്നെ നടത്തണമെന്നും, ഗവണ്മെന്റു നടത്തുകയാണെങ്കിൽ അതു കുറെ കഴിഞ്ഞുപോരെ എന്നും ഉള്ളതാണു് എന്റെ വാദം. രാജ്യത്തിന്റെ മറ്റു ഭാഗങ്ങളിലുള്ളവർ ഇവിടെവന്നു തങ്ങളുടെ രോഗികളുടെ രക്ഷയ്ക്കായി ആശുപത്രി വേണമെന്നു പറയുമ്പോൾ സാമ്പത്തികാധപതനം തീർന്നാൽ ആശുപത്രി ഉണ്ടാക്കിതരാമെന്നു പറയുന്ന ഗവണ്മെന്റിനു തിരുവനന്തപുരത്തെ ടൌൺപ്ലാനിങ്ങിനെ സംബന്ധിച്ചിടത്തോളം സാമ്പത്തികാധപതനം ബാധിക്കാതിരുന്നതിന്റെ രഹസ്യം മനസ്സിലാകുന്നില്ല.

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MR. K. P. NILAKANTA PILLAI (*Chirayinkil*) : തിരുവനന്തപുരത്തുള്ള പബ്ലിക്ക് ആഫീസുകൾ എവിടെയെല്ലാമാണ മാറേണ്ടതെന്ന നിശ്ചയിക്കാൻ ഈ തുക ആവശ്യമല്ലെ?

MR. K. P. KOCHUKORA TARAKAN (*Kunnatnad*) : ഇതിപ്പോൾ വാദവിഷയമല്ലാത്തതുകൊണ്ടു ഞാൻ ഈ ചോദ്യത്തിനു മറുപടി പറയുന്നില്ല.

MR. K. P. ABRAHAM (*Muvattupuzha* cum *Todupuzha*) : ടെണ്ടർ പ്ലാനിങ്ങ് ആക്ട് പാസ്സായി കഴിഞ്ഞോ?

MR. K. P. KOCHUKORA TARAKAN (*Kunnatnad*): ഫൈനലായി പാസ്സായിട്ടില്ല.

MR. K. KRISHNAN NAYAR (*Pattanamtitta*) : പബ്ലിക്ക് ആഫീസുകൾ മാറുന്നതിനെ സംബന്ധിച്ചാലോചിക്കാൻ ഇത്ര വളരെ പണം ചിലവുണ്ടോ?

MR. K. P. KOCHUKORA TARAKAN (*Kunnatnad*) : ഇതിന്റെ തുറിൽ ഒരംശം വേണ്ട. ഇപ്പോൾ ടെണ്ടർപ്ലാനിങ്ങിനു പണം ചിലവുചെയ്യുന്നതു ഒരാഡംബരംപോലെയാണ്. ഇവിടത്തെ അത്യാവശ്യത്തിനുതന്നെ പണമില്ല. അതിനാൽ തിരുവനന്തപുരം പട്ടണത്തിലെ ടെണ്ടർപ്ലാനിങ്ങ് ഗവണ്മെൻറിന്റെ സാമ്പത്തികനില നന്നാകുന്ന കാലത്തല്ലാതെ ചെയ്യാൻ പാടില്ലെന്നുള്ള അഭിപ്രായത്തോടുകൂടി ഞാൻ ഈ ധനാഭ്യർത്ഥന പാടെ എതിർത്തുകൊള്ളുന്നു.

MR. K. KUNJUKRISHNA PILLAI (*Quilon*) : Sir, I wish to make a few remarks in connection with the discussion on this demand. I do not oppose this demand on the ground that it is going to effect some improvements or some money is going to be spent in Trivandrum. The Chief Engineer has explained that there is a slight mistake in the agenda and the proposal is that the staff is a nucleus for the town-planning of the whole of Travancore so that objection cannot be seriously raised now. I do not doubt for a moment that town-planning is a thing that can be delayed for any length of time without prejudice to the finances of the State as a whole because the more we delay the more will be the cost of working out the scheme in future. That point, I believe, cannot be controverted. Whether town-planning is necessary or not, I do not think this House can go back upon that problem and discuss it because we have agreed on the general principle that-town planning is a necessary thing and the towns cannot hope to delay it without seriously endangering the health of the inhabitants as a whole. But I find a difficulty with regard to lending my support to this demand and it is this. Sir, according to a ruling given yesterday, we are not allowed to discuss the general financial policy when we take

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[Mr. K. Kunjukrishna Pillai.]

up the supplementary demands. True, we have passed the Town-Planning Bill. We have accepted the necessity of working out a town-planning scheme. But we have not yet been able to discuss the general financial implications in the matter of working out a town-planning scheme in a concrete form. We have not had the opportunity of agreeing to the ruling. We are not in a position to discuss that as a whole. Without allowing the House a general and a free discussion on this huge scheme, however benefitial, urgent or desirable it may be, I do not think the House can give its sanction because it has been denied the opportunity of discussing the financial implications in this scheme. Unless we get an opportunity of discussing it we cannot give support to it. It does not therefore mean that so far as I am concerned, I am against the idea of working out a town-planning scheme. I hold it that it should be worked out immediately and without delay. There is also another difficulty which Mr. Thanu Pillai has just suggested. We have limited the possibility of that difficulty when we were discussing the contribution with regard to the water cess that has to be made, because Government may take up the position that they have worked out this scheme fully and had calculated the actual working expenses and then say taxation to the extend of so many rupees the municipality has to contribute. They will work out mathematically and fix a percentage and ask the municipality to make a contribution. The town may not be able to do that and it may be very dangerous and if the Government are taking such a position at that time they will put the question "did you object to the working out of the town-planning scheme and what business have you to come here and plea that you are unable to pay now?"

MR. E. V. KRISHNA PILLAI (*Kottarakara* Cum *Kunnattur*): May I know whether the results of the preliminary investigations are submitted to the scrutiny of this House or any committee elected by the House.

MR. K. KUNJUKRISHNA PILLAI (*Quilon*): That is not it. I want to have a general discussion on the financial implications which will come as a natural corrollary to the result of the investigations.

MR. S. CHATTANATHA KARAYALAR (*Pathanapuram* cum *Shencotta*): Are they not contained in the Town-Planning Bill?

MR. K. KUNJUKRISHNA PILLAI (*Quilon*): I have not finished my answer. Brfore we sanction the preliminary staff we must be able to know roughly what will be the financial commitments that we are going to make. We must get an opportunity of discussing it. We want to know what will be the relative responsibility of the municipality and the municipal tax-payer with regard to payment of it. All these things have to be considered before we give our sanction to expenses like this.

MR. E. V. KRISHNA PILLAI (*Kottarakara* cum *Kunnattur*): Without making the preliminary investigations how can that be considered?-

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MR. K. KUNJUKRISHNA PILLAI (*Quilon*) : It has already been said that a town-planning expert has been in the Town and he has been going about visiting places and examining sites and making proposals. We could get a general idea of it without actually working out in detail. Government should not come and say you did not raise any objection then'. The question of the financial commitment, the relative responsibility of the municipality and all these questions may be raised and we should not delay in giving our views on it with regard to that. (*hear, hear*).

MR. S. CHATTANATHA KARAYALAR (*Pathanapuram* cum *Shencotta*) : Are not the provisions already contained in the Town-Planning Bill as settled by the Council ?

MR. K. KUNJUKRISHNA PILLAI (*Quilon*) : What I say is the extent of the financial commitment and the relative responsibility of the municipality and Government regarding the working of the scheme—

MR. S. CHATTANATHA KARAYALAR (*Pathanapuram* cum *Shencotta*) : Are they not defined in the Town-Planning Bill ?

MR. K. KUNJUKRISHNA PILLAI (*Quilon*) : No, there are various alternative proposals. What Government are going to choose is not known ?

MR. S. CHATTANATHA KARAYALAR (*Pathanapuram* cum *Shencotta*) ; Is not the Town-Planning Bill a self-contained Regulation ?

MR. K. KUNJUKRISHNA PILLAI (*Quilon*) : It may be.

MR. S. CHATTANATHA KARAYALAR (*Pathanapuram* cum *Shencotta*) : Can they divert from the principles already laid down in that ?

MR. K. KUNJUKRISHNA PILLAI (*Quilon*) : How can the relative responsibility of the municipality and the Government be determined without knowing whether the municipality is going to work out the scheme or the Government or even a trust which may be constituted for that purpose. Without knowing all these definitely how can we discuss it ?

MR. S. CHATTANATHA KARAYALAR (*Pathanapuram* cum *Shencotta*) Are they not all defined in the Regulation ?

MR. K. KUNJUKRISHNA PILLAI (*Quilon*) : It may be defined. Without knowing the specific method going to be adopted with regard to this, how can we discuss it ?

MR. A. S. DAMODARAN ASAN (*Mavelikara* cum *Kartikapalli*) : Even after deciding the method, should there not be some preliminary investigation and survey ?

MR. K. KUNJUKRISHNA PILLAI (*Quilon*): The preliminary enquiry for presenting the scheme to us can be understood from the report of the town-planning expert who has already been tentatively appointed. We do not want an exact estimate for discussion but we should get a general idea. Even if all these are available we are not allowed a general discussion on account of the ruling.

PRESIDENT : Your time is up.

I do not see any reason for modifying my ruling. All these general questions must have been discussed when the Bill was discussed. I do not know why it should be discussed now.

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MR. A. THANU PILLAI (*Trivandrum*) : I am sorry I have to oppose the demand as it is made.

MR. S. KRISHNA PILLAI (*Karunagapalli*) : Why is the member sorry ?

MR. A. THANU PILLAI (*Trivandrum*) : That will be evident from my speech, Sir. I am behind none else in recognising the necessity for improving the town of Trivandrum. But at the same time my earnestness in that direction should not make me blind to actual facts. I may wish to live the life of a millionaire but I should understand what my financial position is; and I can not take a leap in the dark. No doubt such schemes are generally dealt with in the Town-Planning Bill. I mean that provisions are made therein to the effect that the municipality will work the scheme or the Government will work the scheme or that a Town-Planning Trust may be created for the purpose and that Trust may work the scheme. In any case normally, the expenditure should be met by the municipalities. Any how there is provision that the Government may make grants. The proposal now brought forward is to immediately affect the town of Trivandrum and when other towns are going to be taken into consideration, one cannot say. Whatever that be, I am more intimately connected with the Town of Trivandrum and I do not think I need advance many arguments in support of my position since the discussion comes soon after or even during the pendency of the discussion of the Municipal Regulation Amendment Bill. Sir, it was contented by the Law Member in discussing my amendment in connection with that Bill that I was even estopped from saying that the municipality should not be asked to pay too much because at the time funds were asked for the water works no objections were taken. I do not know what it is that is proposed to be done. It is said that estimates are to be prepared and some schemes are to be worked. That is what the notes supplied to us say. Now this means some work and Government will compel the municipality, whether the municipality likes it are not, to carry out the work. Unless we are told what it is that Government are going to do, what burden the municipality is to shoulder, I for my part, cannot approve of this proposal. I put the definite question to the Chief Engineer whether the municipality has been consulted. He is not in a position to give an answer. So I take it that the municipality's existence has been ignored in this case. If we are to have municipalities they should be respected even by Government. That is my contention. There is no meaning in doing things for the town behind the back of the municipality and then asking or even ordering them to make payments out of their funds. It is for them to decide how far they can afford to give and what work they can take in hand. They ought to be consulted in these things. There should be an understanding between the municipality and the Government. The town should be improved. There is a provision in the Town-Planning Bill that the municipality can do this work and primarity it is the function of the municipality. Government should step in only to help them. There are provisions even enabling the creation of

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a trust in spite of the municipality. When that provision was discussed here I put up a strong opposition. But I was defeated. Now they come forward and say these provisions ought to be put into effect in spite of the municipality. I believe my friends on this side of the House will support me and see that this demand is thrown out.

MR. K. P. ABRAHAM (*Muvattupuzha* cum *Todupuzha*): Sir, I support the motion made by Mr. Tarakan. I heard that more than a lakh of rupees was the amount that was disallowed when he made the first demand during the last budget session. The reason at the time for disallowing this amount asked for by the Chief Engineer at the general budget was that the Government was not in a position to supply all the needs of all the taluks simultaneously. Now, I do not see how the circumstances have changed or what urgent necessity has arisen for changing the policy of Government. Here we see that the Government propose to spend some amount on Trivandrum Town, especially when the people of Trivandrum, as represented by the member for Trivandrum, do not want the grant. Mr. Thanu Pillai, the member for Trivandrum, stoutly opposes the demand. I do not know why then the Government should desire to force this concession on the people of Trivandrum. If the amount was included in the general budget, that would have benefited the rural areas, especially when there was the cry for more money for the benefit of the several rural regions. Mr. Tarakan referred to the Alwaye bridge. This is a necessity which all people in North Travancore feel and the Government should take early steps to provide for constructing a bridge across the Alwaye river. When such more urgent needs are felt in the rural areas I do not think it is proper for the Government to divert whatever amount the State can afford to spend and throw it upon people who are unwilling to receive the benefits thereof.

Again, the demand is in respect of a work to be attended to under the Town-Planning Act. The Act itself is not finally passed. The officers who are to be appointed under the Act are only tentatively appointed and not permanently. In the absence of some permanent guide I do not know how this preliminary staff is going to work. There must be adequate supervision over the preliminary staff that is going to be appointed, without which there will be no good coming out of such a scheme.

Therefore, I do not think it is proper to allow such an amount to be spent and to force upon an unwilling city like Trivandrum a scheme like this.

MR. S. KRISHNA PILLAI (*Karunagapalli*): Sir, I oppose the demand. My object in opposing this is to bring to the notice of this House one peculiar feature relating to this demand. The Town-Planning Bill, I am told, has not yet received the Royal assent, and even before that is done, the Government come forward with a proposal for making certain appointments contemplated by the Act. At the time the Bill was introduced for the first time, in this House, we had

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[Mr. S. Krishna Pillai.]

observed that the first thing that Government would undertake to do would be to incur some expenditure in the appointment of the town-planning expert and his staff and after that, if the Government have got sufficient funds, they may either proceed with the scheme or drop it altogether if they find that funds at their disposal would not permit of it. Now, we find that the observation made at that time is not absolutely incorrect. Whatever may be the merits of the claims that have now been brought forward by Government, there is one thing that has got to be said and it has to be understood as a very important fact. The thing is—we are told that we are at the fag end of a session although it is called the first session of 1108. It is the first and in all probability it is the last session. If this matter had been brought up in Karkatakam 1107 we would have been in a position to discuss all the merits and demerits of the scheme. When the Pallivasal Hydro-Electric Scheme was brought before this House, the Government thought it fit to place all available materials before the House and asked the House or enabled the House, to discuss it from a proper point of view. We were then in a position to offer certain criticisms and we have now found by experience that Government have grown wiser. That which they thought would cost a sum of 37 or 40 lakhs of rupees is now reported to be likely to consume over fifty lakhs of rupees and I am told that Government are hesitating whether they should undertake such a costly scheme. Rome was not built in a day and Trivandrum also, I am certain, could not be expected to be built in a day. The Chackai-Tampanur Railway extension is one scheme. It was thought that it was for the improvement not only of our Railway investments but of the town itself. The waterworks scheme is another scheme which has been launched by Government. That has provoked a lot of criticism in this House and heartburn amongst the citizens of Trivandrum. Then it was pointed out that when the Government did undertake this scheme, the persons living in this municipality as well as the members of the Municipal Council were all sleeping and did not protest. We offer that protest in this particular case and I suppose it will be in time. Without enabling us to discuss the question at the proper time and without permitting us to be in possession of sufficient acts it is rather improper to ask us to vote for a demand brought in the middle of the year. I also find that it does not come within clause (2) of section 121 of the Standing orders. It must be a case where the need arises during the current year for expenditure for which the vote of the council is necessary upon some new service not contemplated in the Budget for the last year. Now, I ask what is the urgency for this demand. Is it not possible for Trivandrum to wait for another six or seven months when this Council will be in its full sitting and the normal business of the House would be to discuss upon any scheme that will be brought forward. Here, we are, as I said, at the fag end of a session and we are now asked to interpollate a new provision in the Budget and prevent our successors from discussing the merits of a

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scheme by saying that it was accepted by the House at a previous session.

MR. S. CHATTANATHA KARAYALAR (*Pattanapuram* cum *Shencotta*) Has any scheme been placed before the House?

MR. S. KRISHNA PILLAI (*Karunagapalli*): The scheme as contemplated by the supplementary demand is before the House. I am equally ignorant of the purport of the scheme as the member asking me. At any rate, the supplementary demand contemplates a scheme.

MR. S. CHATTANATHA KARAYALAR (*Pattanapuram* cum *Shencotta*): Is it not for a preliminary investigation only?

MR. S. KRISHNA PILLAI (*Karunagapalli*): It is exactly for that purpose. The Government can quite wait for five months more when the proper demand can be brought before the House and when the House can be called upon to discuss the matter. I do not think that having delayed so long, a delay for 5 months more will mean that the whole of Trivandrum will be blown up. Therefore, Sir, a demand, when it is brought, must be brought forward in due form and after taking into consideration all the circumstances under which the members of this House would be placed. And I am of opinion that it is a demand which could wait for some months more when it can be brougt up in proper form. I therefore oppose the demand.

MR. M. GOVINDAN (*Nominated*): Is not an investigation a necessary preliminary to a definite scheme?

MR. S. KRISHNA PILLAI (*Karunagapalli*): Yes.

MR. M. GOVINDAN (*Nominated*): Therefore, may not a demand be made for a preliminary investigation before a scheme is placed before the House?

MR. S. KRISHNA PILLAI (*Karunagapalli*): If that is a matter which could be thought of in 1107 Karkatagom, it is a matter which could with equal facility be thought of in 1108 Karkatagom and I suppose that we ought not to fetter the liberties of our successors by allowing a scheme to be interpollated into the Budget without fully discussing the merits of the scheme.

MR. M. GOVINDAN (*Nominated*): May I know from the member.....

PRESIDENT: The member's time is up, Mr. Govindan.

MR. J. S. WESTERDALE (*Chief Engineer*): I am very glad to say that there has not been considerable opposition to this motion. I know that there is no support in words but I am hoping to have the support in votes. I must first deal with the remarks of Mr. Tarakan who moved the omission of the whole grant. One of his reasons was that we had given no idea of the ultimate cost and Mr. Krishna Pillai also referred to that point. I have only got to say that the object of the funds which I ask you to provide now is to enable me to have a staff for the purpose of preparing plans and estimates in order that we may know what the ultimate cost is. We do not ourselves know what it is at present. And then Mr. Tarakan said that I did not give details of the staff. As a matter of fact I did read out all the provisions to be made in the estimate. There was one Supervisor, 2 Surveyors, one

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[Mr. J. S. Westerdale.]

Architectural Draftsman, one tracer and 3 peons. I have allowed the sum of Rs. 242/a month for office contingencies which include the purchase of drawing paper and drawing instruments, for the lascars for carrying the instruments of the Surveyors and for all the incidental expenses of the survey and also for the travelling allowances of the staff employed.

Then, Mr. Tarakan said that the town planning should be taken up by municipal councils and not by Government. Well, that is perfectly true, if the municipalities can afford to do so. But in most cases even where they are taken up by municipal councils it has to be by Government support, either in the form of a grant or of a loan and in every case it is obvious that Government must be satisfied that the scheme is drawn up to their satisfaction if they are going to contribute to the councils. Furthermore, the Regulation, which we hope to pass this session, provides that Government shall advise the municipalities in these matters. Experience elsewhere has shown that such advice is very acceptable to the municipalities and in fact generally amounts to the Government officer in charge of town planning drawing up schemes for the municipalities with the help of the Government staff. So, I do not think that Mr. Tarakan need object to the fact that Government is providing funds for this preliminary work, for it is definitely with the object of helping municipalities to bring forward their own schemes.

MR. S. KRISHNA PILLAI (*Karunagapalli*): Does the member think that this is an urgent matter, a matter which cannot wait for 5 months more?

MR. J. S. WESTERDALE (*Chief Engineer*): That was a matter mentioned by Mr. Krishna Pillai in his speech. What I was going to say about that is that, if we do wait for five or six months more, we practically lose one working season and the sooner we have the survey work done, the better. Personally, I think that there has been enough postponement already.

Then Mr. Kunjukrishna Pillai spoke about the financial implications. Well, as I have already stated, this Council can not discuss the financial implications until they have got a scheme ready or at least a skeleton of the scheme is prepared by the Government to be placed before the Council. I believe that in the case of the water-works scheme, I am not certain, but I think I am correct in saying that there was no preliminary investigation sanctioned specifically by this Council. But in this case we have gone one stage further and have informed the House the Government's intention to carry out this investigation and have asked their permission to do so and are asking for the necessary a grant. So, I do not see there is any comparison with what took place in the case of the waterworks and the present scheme. Furthermore, now that the Council are aware that Government are intending to carry out this investigation, they will be alive to the possibility of the financial implications and, in any case, any grant for such schemes will have to come before the House for discussion.

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Another point in which the House may possibly take an active part is in the preparation of these schemes. I only make it as a suggestion, as I have not yet had an opportunity of putting it up to Government. If by any chance the Town-Planning Trust was created for Trivandrum, there can be no doubt whatsoever that there would be representatives of this House, probably other than those actively representing Trivandrum on such a trust.

Mr. Thanu Pillai opposes the grant on a general apprehension that Trivandrum Municipality may be let in for expenditure in the same way that they have been let in in connection with the water works. Well, it seems to me that the Town-Planning Act is framed definitely to safeguard them against any such happening. Under the Act no town-planning works involving expenditure by the municipality can be undertaken without their knowing something about it and without the municipality being consulted.

MR. E. V. KRISHNA PILLAI (*Kottarakara* cum *Kunnattur*): Is it not obligatory on the part of the Government to get the previous consent of the municipality?

MR. J. S. WESTERDALE (*Chief Engineer*): I am not sure about the exact procedure but I can say that it is obligatory upon the Government to consult the municipality before anything is being done.

MR. E. V. KRISHNA PILLAI (*Kottarakara* cum *Kunnattur*): I think it is not obligatory even to consult the Government.

MR. J. S. WESTERDALE (*Chief Engineer*): I think it is obligatory even if a Town-Planning Trust is created.

MR. A. THANU PILLAI (*Trivandrum*): I wish to know whether it is not possible for Government to bring into effect the tow-nplanning in spite of the opposition of the Municipal Council.

MR. J. S. WESTERDALE (*Chief Engineer*): It is possible to do so but it is not possible to do so without consulting the municipality and Government are not usually entirely unreasonable.

Mr. Abraham opposed the demand on the ground of insufficiency of funds.

MR. A. THANU PILLAI (*Trivandrum*): Is it the suggestion that the municipalities are unreasonable?

MR. J. S. WESTERDALE (*Chief Engineer*): Mr. Abraham opposes it on the ground of insufficiency of funds. All I have to say in regard to that is that this grant does not require any large sum of money. I require only a small sum for drawing up a scheme for the consideration of the Government and the Municipal Council. That is all that I have to say.

PRESIDENT: Do you press your motion, Mr. Tarakan?

MR. K. P. KOCHUKORA TARAKAN (*Kunnatnad*): എന്റെ ഉപക്ഷേപത്തെ സംബന്ധിച്ചു പലരും പറഞ്ഞകൂട്ടത്തിൽ മി: താണുപിള്ള, പട്ടണത്തിനുവെളിയിൽനിന്നും വരുന്ന സാമാജികന്മാർക്ക പട്ടണത്തിൽ പണംചിലവുചെയ്യുന്നതു ഇഷ്ടികരമല്ലാ എന്നുള്ളതിനാൽ ഞങ്ങടെ അഭ്യർത്ഥനയെ അനുകൂലിച്ച് ഈ ഗ്രാൻറ് അനുവദിക്കാൻ സമ്മതിക്കരുതെന്നാ

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[Mr. K. P.Kochukora Tarakan]

ണ്ട് അഭിപ്രായപ്പെട്ടത്. പട്ടണത്തിൽ പണം ചിലവുചെയ്യരുതെന്നുള്ള അഭിപ്രായക്കാരനല്ല ഞാൻ. എന്നാൽ പട്ടണങ്ങളെപ്പോലെതന്നെ രാജ്യത്തു മറ്റുപല ഭാഗങ്ങളുമുണ്ടെന്നുള്ള ബോധമുണ്ടായി അവിടത്തേയ്ക്കാവശ്യമുള്ള പണം ചിലവുചെയ്യുന്നതുപോലെ പട്ടണങ്ങളിലും ചിലവുചെയ്യേണ്ടതാണെന്നുള്ള വിചാരമേ ഞങ്ങൾക്കുള്ളൂ. അല്ലാതെ പട്ടണങ്ങളിൽ പണം ചിലവുചെയ്യുന്നതു പുറമെനിന്നും വരുന്ന സാമാജികന്മാർക്കു വളരെ വിരോധമാണെന്നു ധരിച്ചിട്ടുള്ളതു അബദ്ധമാണെന്ന് ആദ്യമേ ധരിപ്പിച്ചുകൊള്ളട്ടെ.

ചീഫ് എൻജനിയരുടെ പ്രസംഗത്തിൽ നിന്നും ഈ സംഗതി മുനിസിപ്പാലിറ്റിയുടെ സമ്മതത്തിനു അയച്ചിട്ടുള്ളതായി മനസ്സിലാകുന്നില്ല. മുനിസിപ്പാലിറ്റിയുമായി കൺസൽട്ടുചെയ്തശേഷം ഇതുകൊണ്ടുവന്നാൽ മതിയായിരുന്നു. ടൌൺ പ്ലാനിങ്ങ്ബില്ലിന്റെ സിലക്ട് കമ്മറ്റിയിൽ ഞാനും ഒരു മെംബറായിരുന്നു. മുനിസിപ്പാലിറ്റിയുടെ സമ്മതംകൂടാതെ തന്നെ ഗവണ്മെൻറിനു ടൌൺപ്ലാനിങ്ങ് നടത്താൻ അധികാരം ആ ബില്ലിനാൽ നൽകപ്പെട്ടിട്ടുണ്ട്. ആ അധികാരം പ്രയോഗിച്ചാണു ഗവണ്മെൻറ് ഈ സംഗതിമുനിസിപ്പാലിറ്റിയോട് ആലോചിക്കാതെ കൊണ്ടുവന്നിട്ടുള്ളതു്. അതിനാൽ മുനിസിപ്പാലിറ്റിയോടു ആലോചിക്കാതെ കൊണ്ടുവന്നിട്ടുള്ള ഈ സംഗതി നാം പാസ്സാക്കി ആ ഭാരം മുനിസ്സിപ്പാലിറ്റിയുടെ തലയിൽ കയറ്റിവയ്ക്കുന്നതു ഒട്ടും ശരിയല്ല. വാട്ടർ വർക്സ് ഒരു റിപ്രോഡക്ടീവ് വർക്കായി തുടങ്ങിയെങ്കിലും ഇപ്പോൾ അതിനു ചിലവായിട്ടുള്ള പണത്തിന്റെ പലിശപോലും കിട്ടാൻ പ്രയാസമായിരിക്കുന്നു. ൪ ശതമാനം വീതം നികുതിചുമത്തിയാലും ൨,൯൦൦൦ രൂപായെ കിട്ടുകയുള്ളൂ എന്നാണു വിദഗ്ധന്മാരിൽനിന്നും മനസ്സിലാകുന്നതു്. ഈ സ്ഥിതിക്കു അത്യാവശ്യമല്ലാത്ത ജോലിക്കൂടി ഗവണ്മെൻറു ഏറ്റെടുത്തു ആ ഭാരവും മുനിസിപ്പാലിറ്റിയുടെ തലയിൽ വയ്ക്കുന്നതു് ഒട്ടും ന്യായമല്ല. ഇതിനും പുറമെ തിരുവനന്തപുരം പ്രതിനിധിതന്നെ ഇതാവശ്യമില്ലെന്നും പറയുന്നുണ്ട്. ഈ കാരണങ്ങളാലും ചീഫ് എൻജിനീയർ പറഞ്ഞ മറുപടി തൃപ്തികരമല്ലാത്തതിനാലും എന്റെ ഉപക്ഷേപം വോട്ടിനിടണമെന്നു ഞാൻ അഭിപ്രായപ്പെട്ടുകൊള്ളുന്നു.

MR. J. S. WESTERDALE (*Chief Engineer*): I have nothing more to add.

The motion was then put and carried.

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MR. K. P. KOCHUKORA TARAKAN (*Kunnatnad*): I demand a poll

A poll was taken with the following result:

AYES—25.

1.	Mr. K. P. Abraham	13.	Mr. K. Kunjukrishna Pillai
2.	Mrs. Anna Chandi	14.	,, K. Madhavan Pillai
3.	Mr. K. C. Chandi	15.	,, K. P. Madhavan Pillai
4.	,, A. S. Damodaran Asan	16.	,, M. P. Madhavan Pillai
		17	,, M. Mahomed Mustapha
5.	,, K. Gopalakrishna Pillai	18.	,, P. S. Mahomed
		19.	,, M. N. Narayana Menon
6.	,, Joseph Kunju	20.	,, K. Narayanaperumal Nadar
7.	,, K. P. Kochukora Tarakan	21.	,, A. Narayana Pillai
8.	,, K. Krishnan Nayar	22.	,, K. P. Nilakanta Pillai
6.	,, E. V. Krishna Pillai	23.	,, K. Padmanabha Panikker
10.	,, N. K. Krishna Pillai		
11.	,, S. Krishna Pillai	24.	,, Rama Varma Raja
12.	,, Tariatu Kunjitomman	25.	,, A. Thanu Pillai

NOES—18.

1.	Mr. R. Dhanukoti Pillai	11.	Mr. Kayalam Paramesvaran Pillai
2.	,, K. George	12.	,, S. C. H. Robinson
3.	,, A. Kumara Pillai	13.	,, C. N. Srirenganatha Sastri
4.	Rao Sahib Dr. N. Kunjan Pillai	14.	,, J. S. Westerdale
5.	Mr. C. O. Madhavan	15.	,, S. Chattanatha Karayalar
6.	,, E. G. McAlpine	16.	,, M. Govindan
7.	,, B. Narayana Pillai	17.	,, K. I. Kocheeppan Mappillai
8.	,, N. Nilakanta Pillai		
9.	,, R. Nilakanta Pillai	18.	Rao Bahadur A. Venkatarama Aiyar.
10.	,, N. K. Padmanabha Pillai		

NEUTRALS—2.

1.	,, K C Karunakaran	2.	,, C. N. Tuppan Namputiripad.

The motion was declared carried, 25 *voting for the motion*, 18 *against* and 2 remaining *neutrals*.

DEMAND X—POLICE.

MR. B. NARAYANA PILLAI (*Commissioner of Police*): Sir, I beg to move for a grant not exceeding Rs. 2,030 under Demand X—Police, (1) for the grant of shorthand allowance of Rs. 5 each per mensem to the 2 English Shorthand Reporters attached to the office of the C. I. D. Inspector of Police, Trivandrum, Rs. 70, and (2) for the appointment

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